



SENEGAL

Data Protection Laws of the World

Introduction



Welcome to the 2025 edition of DLA Piper's Data Protection Laws of the World Handbook. Since the launch of our first edition in 2012, this comprehensive guide has been a trusted resource for navigating the complex landscape of privacy and data protection laws worldwide. Now in its fourteenth edition, the Handbook has grown to provide an extensive overview of key privacy and data protection regulations across more than 160 jurisdictions. As we step into 2025, the global landscape of data protection and privacy law continues to evolve at an unprecedented pace. With new legislation emerging in jurisdictions around the world, businesses face a growing need to stay informed and agile in adapting to these changes. This year promises to bring new developments and challenges, making the Handbook an invaluable tool for staying ahead in this ever-changing field.

Europe

Established data protection laws in Europe continue to evolve through active regulatory guidance and enforcement action. In the United Kingdom, the UK government has proposed reforms to data protection and e-privacy laws through the new Data (Use and Access) Bill (“DUAB”). The DUAB follows the previous government’s unsuccessful attempts to reform these laws post-Brexit, which led to the abandonment of the Data Protection and Digital Information (No.2) Bill (“DPDI Bill”), in the run-up to the general election. Although the DUAB comes with some bold statements from the government that it will *“unlock the power of data to grow the economy and improve people’s lives”*, the proposals represent incremental reform, rather than radical change.

United States

In the United States, legislation on the federal and in particular state level continues to evolve at a rapid pace. Currently, the US has fourteen states with comprehensive data privacy laws in effect and six state laws will take effect in 2025 and early 2026. Additionally, at the federal level, the new administration has signaled a shift in enforcement priorities concerning data privacy. Notably, there is a renewed focus on the regulation of artificial intelligence (AI), with an emphasis on steering away from regulation and promoting innovation. This includes the revocation of previous executive orders related to AI and the implementation of new directives to guide AI development and use.

In the realm of children's privacy, many of the new administration's supporters in Congress have indicated a desire to make the protection of children on social media a top priority, and new leadership at the Federal Trade Commission (FTC) appears aligned on this goal, albeit with a willingness to take another look at the recently adopted amendments to the Children's Online Privacy Protection Act (COPPA) Rule. Health data



privacy remains a critical concern, with a handful of states following Washington state's lead in enhancing or adopting health data privacy laws. On the international data transfer front, Executive Order (E.O.) 14117 “ Preventing Access to Americans’ Bulk Sensitive Personal Data and United States Government-Related Data by Countries of Concern” as supplemented by the DOJ's final Rule will impact companies transferring data into certain jurisdictions, such as China, Iran and Russia. Another area of focus for companies with an EU presence will be the Trump administration's approach to the Privacy and Civil Liberties Oversight Board, as it is a critical pillar of the EU/UK/Swiss-US Data Privacy Framework.

Asia, the Middle East, and Africa

Nowhere is the data protection landscape changing faster – and more fundamentally – than in Asia, with new laws in India, Indonesia, Australia and Saudi Arabia, as well continued new data laws and regulations in China and Vietnam. The ever-evolving data laws, as well as the trend towards regulating broader data categories (beyond personal data), in these regions continue to raise compliance challenges for multi-national businesses.

Emerging trends in data governance

Unlocking data, regulating the relentless advance of AI, creating fairer digital markets and safeguarding critical infrastructure against the ever growing cyber threat, continue to impact and overlap with the world of data protection and privacy. Perhaps most notably, the EU have introduced a raft of new laws forming part of its ambitious digital decade, which will bring huge change to businesses operating within the EU. With the rapid adoption of artificial intelligence enabled solutions and functionality, data protection supervisory authorities have been closely scrutinising the operation of AI technologies and their alignment with privacy and data protection laws. For businesses, this highlights the need to integrate data protection compliance into the core design and functionality of their AI systems. In the midst of this, the privacy community found itself at the centre of an emerging debate about the concept of ‘AI governance’. This is not a surprising development – AI systems are creatures of data and the principle-based framework for the lawful use of personal data that sits at the heart of data protection law offers a strong starting point for considering how to approach the safe and ethical use of AI. As AI technologies advance, so will regulatory expectations. It is expected that regulatory scrutiny and activity will continue to escalate and accelerate in tandem with the increase in integration of powerful AI models into existing services to enrich data. Whilst privacy professionals cannot tackle the AI challenge alone, expect them to continue to be on the front lines throughout 2025 and beyond.



Disclaimer

This handbook is not a substitute for legal advice. Nor does it cover all aspects of the legal regimes surveyed, such as specific sectorial requirements. Enforcement climates and legal requirements in this area continue to evolve. Most fundamentally, knowing high-level principles of law is just one of the components required to shape and to implement a successful global data protection compliance program.

Africa key contact



Monique Jefferson

Director

monique.jefferson@dlapiper.com

[Full bio](#)

Americas key contact



Andrew Serwin

Partner

Global Co-Chair Data,
Privacy and Cybersecurity
Group

andrew.serwin@us.dlapiper.com

[Full bio](#)

Asia Pacific key contact



Carolyn Bigg

Partner
Global Co-Chair Data,
Privacy and Cybersecurity
Group
carolyn.bigg@dlapiper.com
[Full bio](#)

Europe key contacts



Andrew Dyson
Partner
andrew.dyson@dlapiper.com
[Full bio](#)



Ewa Kurowska-Tober
Partner
Head of Intellectual
Property and Technology,
Poland
ewa.kurowska-tober@dlapiper.com
[Full bio](#)



John Magee
Partner
Global Co-Chair Data,
Privacy and Cybersecurity
Group
john.magee@dlapiper.com
[Full bio](#)

Middle East key contact



Rami Zayat

Partner

rami.zayat@dlapiper.com

[Full bio](#)

Editors



Kate Lucente

Partner

kate.lucente@us.dlapiper.com

[Full bio](#)



Lea Lurquin

Associate

lea.lurquin@us.dlapiper.com

[Full bio](#)



Data protection laws

The data protection regime in Senegal is mainly governed by the following laws and regulations:

- Act No 2008-12 of 25 January 2008 Concerning Personal Data Protection ("the Act");
- Decree No 2008-721 of 30 June 2008 on electronic certification in application of law no. 2008-08 of 25 January 2008 on electronic transactions.
- Act No. 2008-08 of January 25, 2008, on electronic transactions; and
- Act no. 2016-29 dated 8 November 2016 amending Law No.65-60 of 21 July 1965 on the Penal Code of Senegal.

As regards international conventions, Senegal is a member of the African Union Convention on Cyber Security and Protection of Personal Data known as the Malabo Convention adopted by the General Assembly of the African Union on 27 June 2014.

The aim is to create a comprehensive legal framework for e-commerce, data protection, cybercrime and cybersecurity on the continent.¹

Footnotes

1: [Christelle HOUETO, "Entry into force of the Malabo Convention on Cybersecurity in Africa: The countries"](#).

Definitions

Definition of Personal Data

"Personal Data" means all data relating to an identified or identifiable individual by reference to an identification number or one, or many, characteristics of his / her physical, physiological, genetic, psychical cultural, social and economic identity.¹

Definition of Sensitive Personal Data

“Sensitive Personal Data” means all data relating to religious, philosophical or political opinions or union activities; sex, life, race, health, social measures and prosecutions; and criminal and administrative sanctions.²

Definition of Electronic Trading

“Electronic Trading” means the act of offering, purchasing or supplying goods and services via computer systems and telecommunication networks such as the Internet or any other network using electronic, optical or other similar means enabling remote exchanges of information.³

Definition of Processing

“Processing [of Personal Data]” means any operation or set of operations which is performed upon data, whether or not by automatic means, such as collection, use, recording, organisation, storage, adaptation, alteration, retrieval, transmission, dissemination or otherwise making available, alignment or combination, blocking, encryption, erasure or destruction of personal data.

Footnotes

1: [2008-12 on the Protection of Personal Data; Article 4 Number 6](#)

2: [2008-12 on the Protection of Personal Data; Article 4 Number 8](#)

3: [Article 1er of the African Union Convention on Cyber Security and Protection of Personal Data](#)

National data protection authority

The authority responsible for data protection is the Senegalese Data Protection Authority established by Law No. 2008-12 of 25 January 2008.¹

Commission for the Protection of Personal Data of Senegal (CDP) is located at 34 Sicap Mermoz VDN Lot B. 25528 Dakar, Fann.

The CDP is composed of eleven 11 members chosen because of their legal and / or technical competence. They:

- Ensure that the processing of character data is implemented in accordance with the legal provisions;
- Inform the data subjects and controllers of their rights and obligations;
- Regulate the assurance that information and communication technologies (ICTs) do not threaten the freedoms and privacy of Senegalese;

- Advise individuals and organizations who have used personal data processing or who have already undergone tests or experiences of a nature about such treatments;
- Publish the authorizations granted and the declaration issued to the directory of the processing of personal data and draw up an annual report of activities submitted to the President of the Republic and the President of the National Assembly.

The CDP also formulate recommendations by cooperating with the personal data protection authorities of third countries and participate in negotiations on the protection of personal data.²

Footnotes

1: [2008-12 on the Protection of Personal Data; Articles 5 and following](#)

2: cdp.sn/missions

Registration

Businesses must notify the CDP in respect of its processing activities, except in the following case:

- Processing for the sole purpose of keeping a register, by law, this is intended exclusively to provide public information and is open to consultation for any person with a legitimate interest.
- The non-profit processing for religious, philosophical, or political associations, or trade unions.¹

According to Article 22 of the DPA, the declaration must include:

- The identity and address of the Data Controller or his representative;
- Purpose(s) of the processing and the description of its general functions;
- Possible interconnections between databases;
- Personal data processed and categories of persons concerned by the processing;
- Time period for which the data will be kept;
- Department or person(s) in charge of data processing;
- Recipient(s) or categories of recipients of the processed data;
- Persons or departments before which the right of access is exercised;
- Measures taken to ensure the security of the processing; and
- Identity and address of the data processor.

The registration process, following the collection and processing of personal data, must comply with the requirements set by law. Thus, in addition to the prior consent of the author of the information, the registration of data is also subject to the respect of the right to information and the principles of transparency, clarity, confidentiality, compliance with the rules of ethics and ethics governing certain professions.²

Footnotes

1: 2008-12 of 25 January 2008 on the Protection of Personal Data, Article 18

2: 2008-12 of 25 January 2008 on the Protection of Personal Data, Article 22

Data protection officers

The law designates a Personal Data Protection Commission (the CDP), whose role it is to ensure that any processing of personal data is in accordance with the law. The commission is also responsible for informing data controllers and data subjects of their rights and obligations, handling complaints, conducting audits, and sanctioning data controllers who are in breach of the law.

Collection and processing

Processing is any operation performed on personal data. The most common are collection, operation, management, retention or transfer, copying, and to some extent, interconnection.¹

The controller of personal data is defined as the natural or legal person, public or moral; any other body or association which alone or jointly with others, makes the decision to collect and process personal data and determine the purposes.²

The provisions of Article 34 of the aforementioned law requires the person in charge of the procedure to treat personal data lawfully, fairly and not fraudulently. The collection and processing of personal data can not be done freely. The law speaks of a collection for legitimate purposes, for specific explicit purposes.

Personal data must be treated confidentially and be protected, especially if the processing involves data transmissions in a network.³

Footnotes

1: 2008-12 of 25 January 2008 on the Protection of Personal Data, Article 4.19

2: 2008-12 of 25 January 2008 on the Protection of Personal Data, Article 4.15

3: 2008-12 of 25 January 2008 on the Protection of Personal Data, Article 38

Transfer

Under Senegalese law it is possible to transfer personal data to a third country. When transferring data to a foreign country, the controller is required to submit a duly motivated request to the Personal Data Protection Commission if the transfer lacks an adequate level of protection. This request is possible only when the controller provides a sufficient guarantee of protection of the rights of the data subject regarding compliance with the privacy of the fundamental rights and freedoms of individuals concerned and the exercise of the corresponding rights.

The level of protection in question is assessed in the light of, inter alia, the security measures, the specific processing characteristics such as its purpose, duration, nature, origin and the destination of the processed data.¹

There are a number of obligations that affect the controller. The data transfer can only be made in a country that offers the same guarantees of protection as Senegal unless the request is accepted.

In derogation of the obligation of the recipient country of the data subject of the transfer, the law provides for the possibility of transferring data to a third country which does not offer the same level of protection, subject to certain conditions.

Indeed, this transfer must be punctual, non-massive and the person to whom the data relates must express his / her consent to a transfer of these data. It must also be expressed if the transfer is necessary to one of the following conditions:

- to safeguard the life of this person;
- the safeguarding of the public interest;
- compliance with obligations to ensure the recognition, exercise or defense of a right to justice;
- to the execution of a contract between the controller and the person concerned, or
- pre-contractual measures taken at the request of the latter.

Footnotes

¹: 2008-12 of 25 January 2008 on the protection of personal data, Article 49-51

Security

According to Article 71 of the Protection of Personal Data, all data controllers have an obligation to ensure the security of personal data. The data controller is required to take all necessary precautions with regard to the nature of the data and, in particular, to prevent it from being distorted, damaged, or unauthorized third parties having access to it. Data Controllers must make sure that:

- authorized persons can only access data personal nature within their competence;
- the identity and interests of any third parties recipients of the data can be verified;
- identity of persons having access to the information system can be verified;
- unauthorized persons are prevented from accessing the place and equipment used for data processing;
- unauthorized persons are prevented from reading; copying; modifying, moving and destroying data;
- all data introduced in the system is authorized;
- Data will not be read, copied, modified or erased without authorization during the transport or communication of the data.
- Data is backed up with security copies;
- Data are renewed and converted to preserve them.

Breach notification

Based on Senegal's law and regulations there is no legal requirement to report data breaches to the CDP. Nevertheless, the data controller is required to respect confidentiality, security and data retention requirements of the data subject.

There is also no legal requirement for data breaches to be reported to affected individuals.

Mandatory breach notification

No mandatory breach notification protocol is provided under Senegal law.

Enforcement

The Commission for the Protection of Personal Data has the power to investigate, warn, and sanction. There are three forms of investigations that can be carried out:

- onsite inspections;
- documentary inspections;
- hearing inspections.

The CDP can also send a warning to a controller that does not comply with legal regulations. Six major corporations in 2014/2015 received warnings and notices from the CDP.

In regards to sanctions, The CDP has the power to carry out civil / administrative sanctions and criminal sanctions. When there is a breach the CDP can carry out a civil or administrative sanction by:

- a provisional withdrawal for three months of the given authorisations; the withdrawal becomes definitive at the end of the three month period if the breach remains.
- fines of between 1 million XOF and 100 Million XOF.
- in urgent cases, the CDP can also interrupt the processing of data for a duration that can not exceed three months.
- lock certain kinds of data for a duration not exceeding three months.
- prohibit processing that does not comply with the regulation.

The CDP can also carry out a criminal sanction consisting of imprisonment between six and seven years; in addition to demanding a fine between 200000 XOF and 10 Million XOF.¹

Footnotes

¹: 2008-12 of 25 January 2008 on the Protection of Personal Data, Articles 29-32

Electronic marketing

According to Article 47, in Senegal it is prohibited for anyone to carry out direct marketing using any means of communication in any form whatsoever, of the data for a staff of a natural person who has not expressed his consent prior to receiving such surveys.¹ It is important to note that Article 47 does not differentiate between the means of marketing but prohibits all direct marketing that lacks prior consent.

Article 16 of the Senegalese Electronic Transactions Law² provides more specific regulations on the marketing of data. The following are prohibited:

- direct marketing by sending a message by means of an automated calling machine, a fax machine or an e-mail using, under whatever form the contact details of a natural person who has not expressed its prior consent to receive direct surveys.
- The exception to this, is if the recipient's details have been collected directly from in accordance with the provisions of the Law on the Protection of Personal data or on the occasion of a sale or supply of services, the direct marketing concerns similar products or services provided by the same natural or legal person, and if the consignee is offered, expressly and unambiguously, the possibility to oppose, without cost, except those related to the transmission of the refusal and in a simple way, to the use of its coordinates when they are collected and whenever an email from propection is specifically addressed to said person.
- However, in any case, it is prohibited to issue, for direct marketing purposes, messages via automatic calling machines, faxes and emails, without indicating valid details to which the addressee could usefully forward a request to cease the use of their information for marketing.

Footnotes

1: 2008-12 of 25 January 2008 on the Protection of Personal Data, Articles 47

2: [Senegalese Electronic Law](#)

Online privacy

The law on Personal Data and the Senegalese Electronic Transactions Law does not contain provisions on online privacy or cookies.

Data protection lawyers



Mouhamed Kebe

Managing Partner

Geni & Kebe

mhkebe@gsklaw.sn

[View bio](#)



Mahamat Atteib

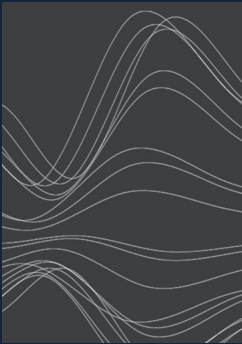
Associate

Geni & Kebe

m.atteib@gsklaw.sn

For more information

To learn more about DLA Piper, visit dlapiper.com or contact:



Carolyn Bigg

Partner
Global Co-Chair Data, Privacy and
Cybersecurity Group
carolyn.bigg@dlapiper.com
[Full bio](#)



John Magee

Partner
Global Co-Chair Data, Privacy and
Cybersecurity Group
john.magee@dlapiper.com
[Full bio](#)



Andrew Serwin

Partner
Global Co-Chair Data, Privacy and
Cybersecurity Group
andrew.serwin@us.dlapiper.com
[Full bio](#)

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